

# STATE OF THE NONPROFIT SECTOR 2014 SURVEY





2014 survey generously supported by the Bank of America Charitable Foundation and the Ford Foundation.

To learn more about Nonprofit Finance Fund, visit nff.org. See our online Survey Analyzer at survey.nff.org.

Photo courtesy of NFF client, Hour Children. Visit hourchildren.org for their story

# **STRETCHED TOO THIN**

On the day we opened this survey, a water main burst beneath an intersection near our New York office, snarling traffic, shutting down public transit, flooding the adjacent streets, drying up taps in thousands of homes, and creating widespread frustration.<sup>1</sup> A critical piece of our city's infrastructure had failed, creating a domino effect felt by those even miles away. Later that day, we learned of another threat to our city's infrastructure: a Human Services organization that responded to our survey, with hundreds of employees and exclusively serving a low income community, reported just one month of cash in the bank. To make ends meet, they were in a precarious balancing act of managing loans and delaying paying their bills. On top of that, community need for their services had increased significantly, and they weren't able to keep up with it.

Nonprofits like this one make up our country's hidden infrastructure, the social safety fabric that is as crucial as our water mains, transit systems, and roads. This fabric is "built capacity"— often representing years or even decades of investment by taxpayers, foundations, and consumers. It educates us, keeps us healthy, and catches us when we are most at risk. And it has been pulled taut over the years in deference to other priorities, frayed, ands on the verge of tearing.

"Turn crisis into opportunity and rely as much as possible on [funding] sources you have the most control over."

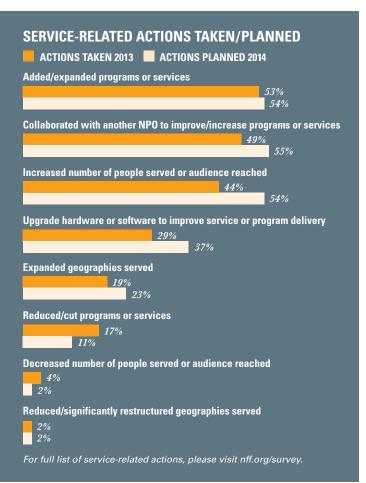
- Education / Youth Development NPO, NH

NFF's survey chronicles the challenges facing the nonprofit sector and calls out some of the targeted investments we can start to agree on as a society — whether we represent government, philanthropists, individual donors, investors, banks or intermediaries — that can salvage the already considerable investment we have collectively made in our social infrastructure. It is infrastructure we cannot walk away from, and we believe that a coordinated intervention now will not only better prepare us for inevitable future economic crises; it can lead to a happier, healthier community for us all.

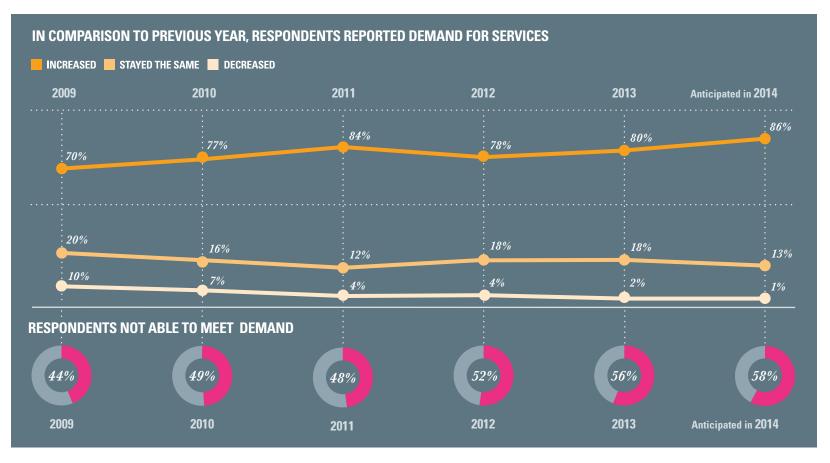
# **NOT WAITING FOR CHANGE**

If you are familiar with our annual survey, the story will sound depressingly familiar: 5,019 nonprofit leaders responded to our survey. 80% of respondents reported an increase in demand for their services. And, to make matters worse, 56%<sup>2</sup>— the highest on record — reported that they could not meet that demand. Even many of the organizations that did not experience increases in demand were struggling to meet their community needs. Among the factors likely contributing to this imbalance are late payments from government, inadequate reserves, the long-term impact of grants and funding that fail to cover costs, and funder conversations that are stuck on the topic of program expansion, rather than paying for what already works.

Like our roads and water pipes, nonprofits need maintenance and periodic investment, and our data shows that they are not always getting the help from supporters that they need. But they are not waiting for others to change. They are doing what they can to keep the lights on and the doors open while laying a foundation for future sustainability. And they are building momentum in ways that deserve our attention.



# **COMMUNITY NEED KEEPS RISING**



## TREATING THE SYMPTOMS OF A FLAWED SYSTEM

All organizations must deal with the tension between addressing internal challenges that they can at least partially change and coping with external systemic challenges over which they have far less control. Unfortunately, nonprofits deal with dozens of systemic factors that unnecessarily cut into their efforts to maintain our social fabric. We join with other advocates in pressing for systemic change in how nonprofits are funded. But in the meantime, nonprofits have developed strategies to innovate and navigate around these external challenges. After that, it's up to supporters of the community to help them turn strategy into reality.

## **5 WAYS TO TREAT SYMPTOMS**

- CUTTING COSTS
- 2 DEVELOPING RESERVES TO MANAGE GOVERNMENT FUNDING
- 3 CHANGING THE BUSINESS MODEL
- 4 USING DEBT AS A FINANCIAL TOOL
- 5 GATHERING DATA ON WHAT WORKS

## TOP CHALLENGES FACING NONPROFITS

41%	Achieving long-term financial sustainability
21%	Diversifying funding sources
17%	Cuts in government funding
17%	Marketing, outreach, and community engagement
<i>16%</i>	Raising funding that covers full costs
<i>16%</i>	Raising unrestricted revenue/ GOS
<i>14%</i>	Managing or pursuing growth
<i>14%</i>	Meeting community demand for services or programs
<i>14%</i>	Measuring impact
13%	Not enough staff
TOP TEN ITE	MS SHOWN HERE. ADDITIONAL CHALLENGES NOT DISPLAYED ABOVE WERE: 12%

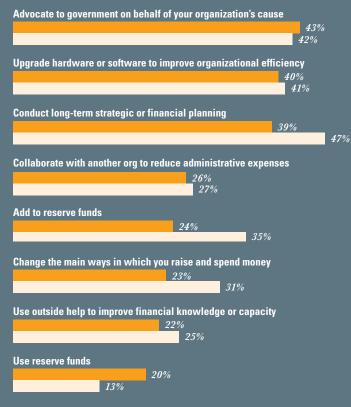
TOP TEN ITEMS SHOWN HERE. ADDITIONAL CHALLENGES NOT DISPLAYED ABOVE WERE: 12% DEVELOPING CASH RESERVES 10% HAVING REGULAR, RELIABLE CASH FLOW 7% INSUFFICIENT REVENUE 6% NOT ENOUGH SUPPORT FROM BOARD 6% ENGAGING AND MOBILIZING VOLUNTEERS 5% IT CONCERNS 5% PURSUING PROGRAM INNOVATION 4% MANAGING A FACILITY OR FIXED ASSET 4% ADAPTING TO CHANGES DUE TO THE AFFORDABLE CARE ACT 4% DELAYS IN GOVERNMENT FUNDING 3% ADAPTING TO CHANGING COMMUNITY DEMOGRAPHICS 4% OTHER

## **MANAGEMENT ACTIONS TAKEN/PLANNED**

Un

4%

#### ACTIONS TAKEN 2013 ACTIONS PLANNED 2014



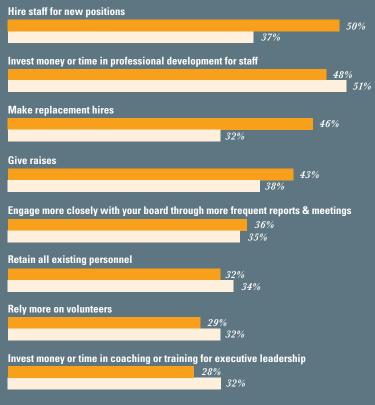
dergo organizational restructuring
19% 18%
ek funding other than grants & contracts, such as loans or other investme
19% 20%
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30/

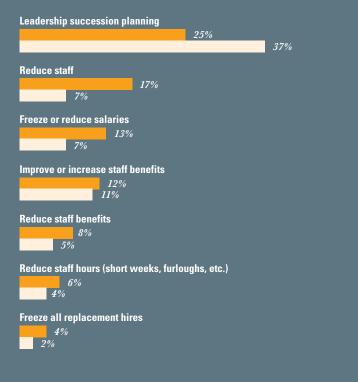
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Selection of responses included. For full list of results, visit nff.org/survey

## **STAFF-RELATED ACTIONS TAKEN/PLANNED**

#### ACTIONS TAKEN 2013 ACTIONS PLANNED 2014





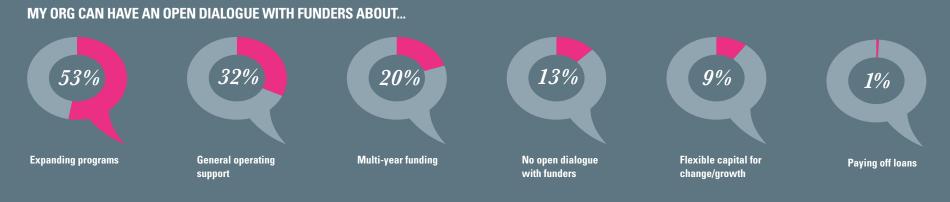
Selection of responses included. For full list of results, visit nff.org/survey

## TREAT THE SYSTEM, NOT THE SYMPTOM

Our survey results clearly show that organizations are capable of continuing to serve and innovate, despite the challenges they face. They have increased the number of people they serve and risen to meet the needs of their communities as much as they can, by cutting costs, improving their efficiency, and much more. But these work-arounds have hidden consequences. Every extra dollar spent on alleviating the current symptoms is a dollar less spent on finding a cure for our flawed systems. If we want to live in a better world for everyone, then we as supporters must do the work of enabling these organizations to implement strategies and solutions that move beyond short-term fixes that patch the pipes with bubble gum. Civil infrastructure needs persistent investment in order for our future generations to be able to rely on its smooth functioning.

And yet, many of the strategies we describe remain under-funded at best and unfunded at worst. Reserves are useful to manage government delays, yet, few nonprofits feel that funders are open to discussing funding them; while debt can be a useful financial tool, only 1% of respondents believed their funders were open to discussing it; and while understanding impact can provide a road map to long-term change, very few funders are willing to financially support organizations in their efforts to do so.

These conflicting pressures are deeply troubling to us. It is one of NFF's greatest challenges to help nonprofits make the organizational changes within their control while helping to improve the environment in which we all operate. Our survey represents one effort at using data to achieve change on both these fronts. Because unlike a water main, an organizational rupture isn't as obvious. We don't all immediately feel it when a promising student doesn't get the support she needs to make it to college, or a mother doesn't have the means to provide healthy food to her child. But it is only a matter of time before the daily injuries of a broken infrastructure affect everyone. Should we wait until that day comes or take action now?



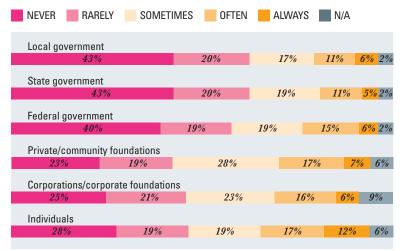
ADDITIONAL ITEMS NOT DISPLAYED ABOVE WERE: 19% ACQUIRING OR RENOVATING A FACILITY 11% WORKING CAPITAL (CASH FLOW NEEDS) 9% DEVELOPING RESERVES FOR OPERATING NEEDS (MONEY FOR A RAINY DAY) 6% DEVELOPING RESERVES FOR LONG-TERM FACILITY/ FIXED ASSET NEEDS 3% OTHER RESERVES OR TOPICS

## 1 CUTTING COSTS

Nonprofits struggle to raise funding that truly covers the full costs of doing business. While covering costs is a systemic problem in the way nonprofits are funded, organizations have come up with innovative ways to stretch their limited funds and capacity in order to make ends meet. One strategy is to reduce the amount of time staff spend on administrative tasks that underly their programs. 40% of respondents upgraded their computer hardware or software to improve organizational efficiency, while others upgraded or improved software to improve service delivery. These kinds of investments free up staff to directly serve clients and make the best use of their core expertise in community-based work.

Our survey data suggests that nonprofits are increasingly collaborating to reduce administrative expenses.<sup>3</sup> Reported merger activity, though still a small fraction of respondents, also increased compared with last year. But operational cost cuts can only go so far, and eventually, staff and infrastructure start paying the price. Constantly searching for cost-cutting strategies can also lead to unreasonable funder expectations on the true costs of service delivery.

## HOW OFTEN DO FUNDERS COVER THE FULL COSTS OF PROGRAMS THEY INTEND TO SUPPORT?



#### **COLLABORATIONS AND MERGERS**



COLLABORATED WITH ANOTHER ORG TO REDUCE ADMINISTRATIVE EXPENSES MERGED WITH ANOTHER ORGANIZATION

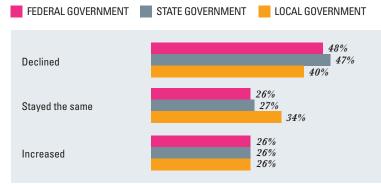
## **2** DEVELOPING RESERVES TO MANAGE GOVERNMENT FUNDING

Many nonprofit organizations depend on government contracts and grants as a key source of revenue. Over 65% of respondents received some form of funding from local, state or federal government. These nonprofits struggle to cope with chronic systemic challenges including shifting contract terms, low indirect cost rates, payment delays, and burdensome reporting requirements on contracts. 27% reported spending upwards of 100 hours per month managing government contracts.

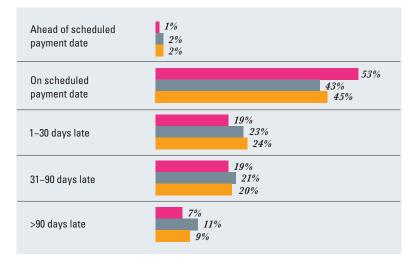
While government support is a critical component of our social fabric, these sources of funding can be destabilizing for nonprofits. As the size of the contracts grows, the amount of indirect costs not covered by those contracts often grows, too. Raising money to cover unfunded indirect costs requires time, staff, and skills that pull resources away from service delivery. On top of these chronic challenges, nearly half of respondents with State or Federal government funding reported declines in the last five years. 40% reported 5-year declines in their Local government funding, as well.

Addressing these problems is on the minds of both service providers and organizations like the National Council of Nonprofits, who continue to work on behalf of the community.<sup>4</sup> But change is not happening soon enough, and meanwhile, nonprofits are implementing practical solutions to cope. For instance, regarding their management of government payment delays, one respondent said: "We have an internal working capital fund that we have built up to cover these sorts of delays and other cash flow needs." 37% of respondents said they use reserves to cover government payment delays. The organizations without reserves instead must delay payments to vendors, borrow from staff or board members, and rely on other short-term strategies.

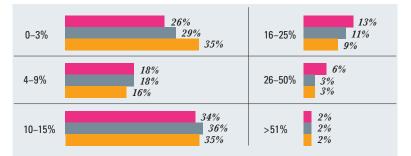
#### IN THE LAST FIVE YEARS, MY NPO'S GOVERNMENT FUNDING HAS:



#### WHEN DO YOU RECEIVE PAYMENT FROM THE GOVERNMENT?



#### AVERAGE INDIRECT COST RATE PAID BY GOVERNMENT



This graph represents the average allowable indirect cost rate (AICR) or overhead/administrative cost rate that nonprofits say the government pays when they receive a contract or grant. Every organization must budget for overhead, which includes items like facility maintenance, phones, savings, and other costs that aren't strictly tied to program delivery.

## **3** CHANGING THE BUSINESS MODEL

Nonprofits are living in an era when their sources of income are often very unreliable. As a result, their visibility into their future is crippled, forcing them to think and act based on the needs of their community and staff today, not five or ten years from now. Achieving long-term financial sustainability and diversifying funding sources were top challenges identified by this year's respondents.

To manage these challenges, many organizations conducted long-term planning, changed the ways they raised and spent money, explored earned revenue ventures, and sought funding other than grants or contracts. Pursuing new sources of funding can be opportunities to invest back into the organization in ways that help achieve efficiencies, such as technology upgrades and infrastructure that streamlines services.

## **4** USING DEBT AS A FINANCIAL TOOL

Cash reserves are not the only source for managing revenue timing issues. 47% of respondents indicated they had a loan or line of credit outstanding. Most used that borrowed money to manage gaps or unevenness in revenue or to cover costs related to delays in government contract payments.

#### NPOS WITH LOANS/LINES OF CREDIT USE THEM...



#### DEBT POLICY

Many organizations noted that one thing keeping them from seeking debt was policy at the board or organization level that explicitly forbade it. When used wisely, debt can be a useful tool in supporting growth, payment delays, and infrastructure investments.

## **5** GATHERING DATA ON WHAT WORKS NONPROFIT EFFORTS

Organizations are increasingly gathering data on the outcomes and impact of their work. In some cases, these efforts are due to a systemic increase in performance-based funding, such as Pay For Success financing, or other types of investments that tie funding to the outcomes of those receiving services. In other cases, impact measurement efforts are the result of an increasingly competitive funding environment and a desire to resource the most effective work, where both funders and nonprofits must make difficult decisions on how and where to spend their money.

But impact measurement is easier said than done. We asked survey respondents to tell us what barriers were most insurmountable when it came to collecting data. Some of the hurdles will never be easy to overcome, such as societal factors that make both measuring and achieving impact difficult. But the bulk of respondents identified potentially solvable challenges: not enough staff, insufficient resources for hiring outside consultants, building internal staff expertise, or creating the necessary organizational culture.

#### HOW OFTEN DOES YOUR NPO PURSUE THE FOLLOWING PROJECTS RELATED TO MEASURING PROGRAM IMPACT?

Use an external evaluator to assess the effectiveness of our programs or services						
28% 26% 33% 1	3%					
Collect program data on productivity, such as the number of clients or size of audience served						
<b>4% 4% 14% 78%</b>						
Collect long-term data on how our services change the lives of our clients or audience members						
<b>13%</b> 22% 33% 33%						
Collect long-term data on how our services or programs affect the community in which we live						
<b>18%</b> 25% 31% <b>26%</b>						

#### WHAT ARE BARRIERS TO COLLECTING, USING OR IMPROVING HOW YOUR NPO MEASURES THE LONG-TERM IMPACT OF PROGRAMS?

46% Not enough staff or time	12% Don't have necessary
30% Don't have resources to hire outside consultant to help collect data	technology or computer systems
22% Can't track clients over long enough period of time	10% Data collection isn't integrated into organizational culture
21% Don't have right staff expertise	7% Confidentiality concerns prevent collection or
17% There are societal factors that we cannot <i>measure</i> affecting outcomes	aggregation of sufficient data
14% There are societal factors that we	

Top responses included. For full list of results, visit nff.org/survey

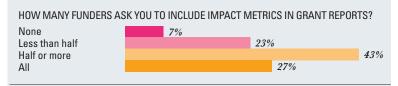
cannot control affecting outcomes

## **5** GATHERING DATA ON WHAT WORKS (CONTINUED)

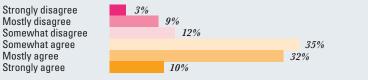
### **EXPECTATION OF FUNDERS**

Many of the most insurmountable hurdles can be treated with strategic investments. This year, we also looked at the way that respondents were being supported in impact measurement efforts. 70% of respondents report that at least half of their funders ask for impact or program metrics in reporting. These funder requests are, for the most part, well-aligned with the organization's own needs. And yet, 71% of organizations also report that funders never or rarely cover the costs associated with the impact measurement they request. This is yet another unfunded mandate leaving organizations between a rock and a hard place.

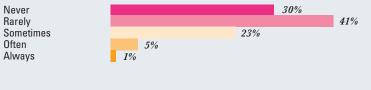
#### FUNDERS AND IMPACT MEASUREMENT



THE METRICS THAT FUNDERS ASK FOR ARE HELPFUL TO US IN ASSESSING OUR IMPACT



#### HOW OFTEN DO FUNDERS COVER COSTS ASSOCIATED WITH IMPACT MEASUREMENT?



## HIGHLIGHTS

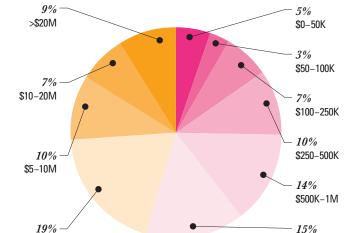
## **PROFILE OF RESPONDENTS**

NFF's Annual Nonprofit Survey received responses from all fifty states and Puerto Rico. Respondents reflected a diversity of sizes as well, with the largest representation (19%) in the \$2-5 million range. Respondents also reported as few as zero full-time employees and as many as several thousand. For a full picture of this year's respondents, visit nff.org/survey.

\$2-5M

#### **RESPONDENTS BY SECTOR** 31% 3% HUMAN CIVIL RIGHTS, SERVICES SOCIAL ACTION & ADVOCACY 3% 18% WORKFORCE ARTS, DEVELOPMENT CULTURE 3% AND HUMANITIES **ENVIRONMENT** AND ANIMALS 5% 14% OTHER EDUCATION 6% HEALTH 11% 6% COMMUNITY PUBLIC, SOCIETAL DEVELOPMENT BENEFIT

"Other" includes the following categories, which each reflected 2% or less of total respondents: Mutual/Membership Benefit, International/Foreign Affairs, House of Worship, Foundations, and Unknown.



#### **RESPONDENTS BY FY '13 OPERATING EXPENSE**

\$1-2M

## HIGHLIGHTS

## **LOW-INCOME COMMUNITIES**

70% of survey respondents either exclusively or primarily served low-income communities. These organizations were more likely to report increases in service demand and less likely to have financial surpluses in comparison to their counterparts. A much larger number of these respondents also identified affordable housing as a top community need.

## RESPONDENTS WHO PRIMARILY OR EXCLUSIVELY SERVE LOW-INCOME COMMUNITIES VS. THOSE THAT DON'T

SERVE LOW-INCOME COMMUNITY (LIC) DON'T SERVE LIC

Affordable housing identified as top community need	<b>46%</b>	14%
Reports of increase in service demand	<b>85%</b>	<b>68%</b>
Unable to meet demand for services	<i>65%</i>	37%
Ended FY '13 with operating surplus	38%	<b>45%</b>
Collaborated to reduce admin. expenses	28%	20%
Change the main ways in which you raise and spend money	25%	19%
Added or expanded programs	55%	<b>48%</b>

"We offer homeless food and housing. Our clients can pay nothing. Annual operating funds are a constant challenge. Funders always want something new... and we need operating costs. That is just a fact OR we need a for-profit or funder to help us / fund us to generate revenue so we can stop asking for operating funds. Neither option seems popular lately."

- Human Services NPO, FL

## HIGHLIGHTS

## **FINANCIAL HEALTH**

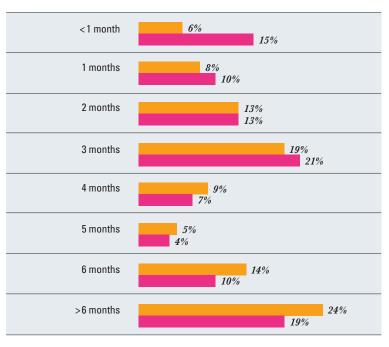
35% of respondents had less than 3 months of cash readily available. Organizations with financial surpluses didn't necessarily have cash in the bank to pay their bills: 6% of these organizations had less than one month of cash, and 8% had only one month.

### FINANCIAL RESULTS: ENDED FY '13 WITH...



### MONTHS OF CASH READILY AVAILABLE

- ORGANIZATIONS WITH SURPLUSES ORGANIZATIONS WITHOUT SURPLUSES
- 44% 44% 40% 40% 40% 36% 34% 35% 31% 31% 31% 29% 29% 28% 28% 25% 22% 2008 2009 2010 2011 2012 2013



### FILTER THE DATA YOURSELF WITH NFF'S ONLINE SURVEY ANALYZER

The results we've highlighted here represent only a small glimpse into the complete data set. See an interactive database of 2014 results at survey.nff.org, where you can filter results by geographic areas, sub-sectors, expenses, and more. We hope you'll share your thoughts with the community by posting your results on Facebook or Twitter. Visit nff.org/survey to learn more about the Survey and see results from previous years. For ongoing explorations of the results, visit our Social Currency blog at nff.org/blog. Questions? Email us at research@nff.org.

### **ABOUT NFF**

Nonprofit Finance Fund<sup>®</sup> (NFF<sup>®</sup>) unlocks the potential of mission-driven organizations through tailored investments, strategic advice, and accessible insights. Since 1980, we've helped funders, nonprofits, and other organizations connect money to mission. Our services help great organizations stay in balance, so that they're able to adapt to changing financial circumstances and grown and innovate when they're ready. As a leading community development financial institution (CDFI), NFF has provided over \$287 million in loans and access to additional financing via grants, tax credits and capital in support of over \$1.4 billion in projects for thousands of organizations nationwide.

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### **CONTACT US**

NFF is headquartered in New York City and serves clients from five offices across the country.

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1. Stepansky, Joseph, and Irving DeJohn. "Water Main Break near Union Square Forces Street Closures, Subway Disruptions." NY Daily News. N.p., n.d. Web.

2. All percentages are rounded to the nearest whole number. Therefore, percentages in graphs occasionally do not add up to 100%. Additionally, the majority of the questions in this survey are optional; therefore, percentages are based on varying numbers of total respondents per question.

3. These data may be unrepresentative of the sector as a whole because of NFF's broader exposure to organizations pursuing voluntary mergers and collaborations through our New England and California Catalyst Funds. Learn more about these projects at nff.org/mergers-and-collaborations.

4. "A Dozen Common Sense Solutions to Government-Nonprofit Contracting Problems." National Council on Nonprofits. 12/05/2013. http://www.govtcontracting.org/sites/default/files/white-paper-common-sense-solutions.pdf.